ORIGINAL PILE PRIGHAL

## Before the FEDERAL COMMUNICATIONS COMMISSION 2 9 1992 Washington, D.C. 20554

Federal Communications Commission
Office of the Secretary 1

In the Matter of

Tariff Filing Requirements for Interstate Common Carriers

CC Docket No. 92-13

## REPLY COMMENTS OF SPRINT COMMUNICATIONS COMPANY L.P

Sprint Communications Company L.P. ("Sprint") hereby submits its Reply Comments in the above-captioned docket.

In its Comments AT&T faults the Commission for seeking comments regarding the Commission's long-standing voluntary forbearance policy because, in AT&T's view, the "pure questions of law have been decided", and there are no "policy" issues for left for the Commission to address. In an attempt to support this position, AT&T cites the Supreme Court's decision in Maislin Industries v. Primary Steel, Inc. (110 S.Ct. 2759 (1990), "Maislin"), and the D.C. Circuit case, MCI v. FCC (765 F.2d 1186 (1985)). The difficulty with AT&T's reliance upon these cases is that, as Sprint explained in its initial Comments, neither case invalidates the Commission's voluntary forbearance policy, and thus they are hardly dispositive of the voluntary forbearance issue.

Maislin dealt with different factual circumstances, different rules and a different agency. There, the Supreme Court upheld the long-standing regulatory policy known as the "filed-rate doctrine." and did not deal with the property of the voluntary forbearance.

Moreover, the Supreme Court explained that the policy of the Interstate Commerce Commission which was at issue in <a href="Maislin">Maislin</a> was not sanctioned by Congress. In contrast, as Sprint and others have explained, (see e.g., Comments of the Competitive Telecommunications Association ("Comptel") and MCI), the TOSCIA legislation, and its associated legislative history, provide strong support for a reading of Section 203 of the Communications Act which is consistent with the Commission's voluntary forbearance policy.

Likewise, the D.C. Circuit's opinion in MCI v. FCC is of little help to AT&T's position that the Commission has no choice but to overturn its voluntary forbearance policy. The D.C. Circuit specifically did not decide the issue of the legality of voluntary forbearance, even though such question was before it (see 765 F.2d 1186 at 1189-90, fn. 3, and at 1196).

Plainly, AT&T's reliance upon <u>Maislin</u> and <u>MCI v. FCC</u>, is misplaced. Contrary to AT&T's arguments, there are significant questions of policy involved here. The public, various members of the telecommunications industry, and the Commission all will be dramatically affected if the Commission revises its current policy, as many commenters have discussed (<u>see e.g.</u>, Comments of MCI, Telecommunications Marketing Assn., RCI Long Distance, Commonwealth Long Distance). A change in the rules would lead to economic inefficiencies and increased burdens on the Commission, telecommunications companies and the public (<u>see</u> Sprint Comments at 16-17).

In adopting its voluntary forbearance policy, the Commission examined and discussed the legal basis for the approach it has taken for the past ten years. As Sprint noted in its Comments, that legal basis is at least as strong now, if not stronger, than when the policy was adopted. There is no reason to require filing of tariffs by carriers without market power.

Nonetheless, if the Commission determines that all carriers must file tariffs, such filings should occur on a minimum of fourteen days notice. Some commenters have suggested a streamlined procedure in which some carriers tariffs would be effective on a one day notice (see e.g., Comments of ACC Long Distance, CompTel, First Financial Management Corporation). Such procedure does not allow the staff or interested parties any time for meaningful review of filings, and suggestions that filing requirements be revised in that manner should be rejected.

WHEREFORE, for the reasons discussed above and in Sprint's initial Comments, Sprint respectfully encourages the Commission to continue its long-standing policy of voluntary forbearance for non-dominant carriers.

RESPECTFULLY SUBMITTED,

SPRINT COMMUNICATIONS COMPANY L.P.

Michael B. Fingerhut Phyllis A. Whitten 1850 M Street, N.W.

Suite 1110

Washington, D.C. 20036

(202) 857-1030

April 29, 1992

## CERTIFICATE OF SERVICE

I certify that a copy of the foregoing "Reply Comments of Sprint Communications Company L.P." was sent by first-class mail, postage prepaid, on this the 29th day of April, 1992, to the below-listed parties:

Richard M. Firestone\*
Chief, Common Carrier Bureau
Federal Communications
Commission
1919 M St., N.W., RM 500
Washington, D.C. 20554

Carl D. Lawson, Deputy Bureau\*
Chief (Policy)
Common Carrier Bureau
Federal Communications
Commission
1919 M St., N.W., RM 500
Washington, D.C. 20554

Colleen Boothby\*
Tariff Division
Federal Communications
Commission
1919 M St., N.W., RM 518
Washington, D.C. 20554

James D. Schlichting, Chief\*
Policy & Program Planning
Division
Common Carrier Bureau
1919 M St., N.W., RM 544
Washington, D.C. 20554

Downtown Copy Center\*
1919 M St., N.W. RM 246
Washington, D.C. 20554

Andrew D. Lipman
Russell M. Blau
Swidler & Berling, Chartered
3000 K Street, N.W.
Washington, D.C. 20007
Attorneys for Local Area
Telecommunications, Inc.

John Cimko, Jr., Chief\*
Tariff Division
Federal Communications
Commission
1919 M St., N.W., RM 518
Washington, D.C. 20554

Ann Stevens, Chief\*
Tariff Division
Legal Branch
Federal Communications
Commission
1919 M St., N.W., RM 518
Washington, D.C. 20554

Gary Phillips\*
Policy Division
Federal Communications
Commission
1919 M St., N.W., RM 544
Washington, D.C. 20554

Andy Lachance\*
Policy Division
Federal Communications
Commission
1919 M St., N.W., RM 544
Washington, D.C. 20554

Andrew O. Isar
Director of Industry Relations
Telecommunications Marketing
Association
14405 SE 36th St., Suite 300
Bellevue, WA 98006

Josephine S. Trubek, Esq. Rochester Tel Center 180 S. Clinton Avenue Rochester, NY 14646-0700

Martin W. Bercovici
Carol Moors Toth
Keller and Heckman
1001 G Street, N.W.
Washington, D.C. 20001
Attorneys for Mobile Marine
Radio, Inc.

Thomas J. Casey
Jay L. Birnbaum
Simone Wu
Timothy R. Robinson
Skadden, Arps, Slate,
Meagher & Flom
1440 New York Ave., N.W.
Washington, D.C. 20005

R. Michael Senkowksi
Jeffrey S. Linder
Wiley, Rein & Fielding
1776 K Street, N.W.
Washington, D.C. 20006
Tele-Communications Ass'n

Andrew D. Lipman
Catherine Wang
Swidler & Berlin, Chartered
3000 k Street, N.W.
Washington, D.C. 20007

L. Marie Guillory
National Telephone Cooperative
Association
2626 Pennsylvania Ave., N.W.
Washington, D.C. 20037

Stuart G. Meister
Fairchild Communications
Services Company
300 West Service Road
Chantilly, VA 22021-0804

Andrew D. Lipman Helen E. Disenhaus Swidler & Berlin, Chartered 3000 K Street, N.W. Washington, D.C. 20007 ACC Lone Distance, Inc. David L. Nace
Marci E. Greenstein
Lukas, McGowan, NaCE & Gutierrez
1819 H St., N.W., 7th Floor
Washington, D.C. 20006

Francine J. Berry
Mark C. Rosenblum
Roy E. Hoffinger
AT&T
Room 3244J1
295 North Maple Avenue
Basking Ridge, NJ 07920

Joe D. Edge
Sue W. Bladek
Hopkins & Sutter
888 16th Street, N.W.
Washington, D.C. 20006

Bob F. McCoy Joseph W. Miller Patricia E. Martin Williams Telecommunications P.O. Box 2400 One Williams Center Tulsa, Oklahoma 74102

James S. Blaszak
Patrick J. Whittle
Gardner, Carton & Douglas
1301 K Street, N.W., Suite 900
Washington, D.C. 20005
Ad Hoc Telecommunications
Users Committee

Philip L. Verveer
Sue D. Blumenfeld
Michele R. Pistone
Willkie Farr & Gallagher
1155 21st St., N.W., Suite 600
Washington, D.C. 20036

Richard E. Wiley
Danny E. Adams
Rachel J. Rothstein
Wiley, Rein & Fielding
1776 K Street, N.W.
Washington, D.C. 20006

Thomas J. Casey
Jay L. Birnbaum
Simone Wu
Timothy R. Robinson
Skadden, Arps, Slate, Meagher
& Flom
1440 New York Avenue, N.W.
Washington, D.C. 20005
Attorneys for OCOM Corp.

Timothy B. Hackman
International Business
Machines Corporation
2000 Purchase Street
Purchase, NY 10577

J. Roger Wollenberg William T. Lake Jonathan Jacob Nadler Wilmer, Cutler & Pickering 2445 M Street, N.W. Washington, D.C. 20037 Counsel for IBM

Stuart G. Meister
Fairchild Communications
Services Company
300 West Service Road
Chantilly, VA 22021-0804

Michael F. Altschul Cellular Telecommunications Industry Association 1133 21st Street, N.W. Washington, D.C. 20036

Philip L. Verveer
Sue D. Blumenfeld
Michele R. Pistone
Willkie Farr & Gallagher
1155 21st Street, N.W.
Suite 600
Washington, D.C. 20036
Counsel for Cellular
Telecommunications Industry
Association

James D. Heflinger
LiTel Telecommunications
Corporation
dba: LCI International
4650 Lakehurst Court
Dublin, OH 43017

Richard E. Wiley
Danny E. Adams
Rachel J. Rothstein
Wiley, Rein & Fielding
1776 K Street, N.W.
Washington, D.C. 20006
Counsel for CompTel
Frank W. Krogh
Donald J. Elardo
MCI Telecommunications Corp.
1801 Pennsylvania Ave., N.W.
Washington, D.C. 20006

Joseph W. Miller
Williams Telecommunications
Group, Inc.
Suite 3600
P.O. Box 2400
One Williams Center
Tulsa, Oklahoma 74102

Andrew D. Lipman
Russell M. Blau
Swidler & Berlin, Chartered
3000 K Street, N.W.
Washington, D.C. 20007
Attorneys for Metropolitan
Fiber Systems, Inc.

David L. Nace
Marci E. Greenstein
Lukas, McGowan, Nace & Gutierre
1819 H Street, N.W.
7th Floor
Washington, D.C. 20006
Attorneys for Kin Network
Access Division

Richard M. Singer Sue W. Bladek Hopkins & Sutter 888 16th Street, N.W. Washington, D.C. 20006 Counsel for MCI

Randolph J. May
David A. Gross
Elizabeth C. Buckingham
Sutherland, Asbill & Brennan
1275 Pennsylvania Ave., N.W.
Washington, D.C. 20004-2404
Attorneys for First Financial
Management Corporation

James S. Blaszak
Patrick J. Whittle
Gardner, Carton & Douglas
1301 K Street, N.W.
Suite 900 East
Washington, D.C. 20005
Attorneys for Ad Hoc Telecommunications Users
Committee

Josephine S. Trubek Gregg C. Sayre RCI Long Distance, Inc. Rochester Tel Center 180 South Clinton Avenue Rochester, NY 14646-0700

Andrew D. Lipman
Russell M. Blau
Swidler & Berlin, Chartered
3000 K Street, N.W.
Washington, D.C. 20007
Attorneys for Commonwealth
Long Distance Company

R. Michael Senkowski
Jeffrey S. Linder
Todd M. Stansbury
Wiley, Rein & Fielding
1776 K Street, N.W.
Washington, D.C. 20006
Attorneys for
Tele-Communications
Association

Brian R. Moir
Glenn S. Richards
Fisher, Wayland, Cooper & Leader
1255 23rd Street, N.W.
Suite 800
Washington, D.C. 20037-1170
Attorneys for International
Communications Association

Genevieve Morelli
Competitive Telecommunications
Association
1140 Connecticut Ave., N.W.
Washington, D.C. 20036

Genevieve Morelli
Competitive Telecommunications
Association
1140 Connecticut Ave., N.W.
Washington, D.C. 20036

Christine Jackson

April 29, 1992

\* BY HAND